

Message Text

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ORIGIN DLOS-05

INFO OCT-01 PCH-04 ISO-00 L-02 IO-04 AF-04 ARA-06 EA-06

EUR-08 NEA-06 RSC-01 USIA-06 OIC-01 INT-05 COA-01

CIAE-00 DODE-00 PM-03 H-01 INR-05 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 FEA-01 AID-05 CEQ-01 COME-00

EB-04 EPA-01 NSF-01 OES-03 CG-00 DOTE-00 ACDA-05

AEC-05 AGR-05 FMC-01 JUSE-00 OMB-01 CIEP-01 CEA-01

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EUR/CAN - MR. KRUSE

EUR/WE - MR. HABIB

EUR/NE - MR. FLOYD

EA/ANZ - MR. MICHAUD

EUR/RPE-MR WOLFE ARA/LA/PLC-MR MARTIN

AF/I-LCOL COYKENDALL EA/RA-MR LAMBERTSON

NEA/RA-MR GRANT IO/UNP-MR BAKER

ARA/MEX-MR KEANE IO/OIC-MR SEIDNER

USIA/IOC/C-MR KALLAS (INFO) D/LOS:AMB STEVENSON

----- 084516

R 221727Z OCT 74

FM SECSTATE WASHDC

TO AMEMBASSY CANBERRA

AMEMBASSY COPENHAGEN

AMEMBASSY LONDON

AMEMBASSY MEXICO

AMEMBASSY MOSCOW

AMEMBASSY OSLO

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AMEMBASSY PARIS

AMEMBASSY OTTAWA PP
AMEMBASSY REYKJAVIK
AMEMBASSY ROME
AMEMBASSY THE HAGUE
AMEMBASSY TOKYO
INFO ALDIP
USINT BAGHDAD BY POUCH
AMEMBASSY SUVA BY POUCH

C O N F I D E N T I A L STATE 232115

E.O. 11652: GDS
TAGS: PLOS, UN
SUBJECT: LOS: CONFERENCE RESOLUTION
REF: STATE 225996 (NOTAL), USUN 4196 (NOTAL)

1. LOS CONFERENCE PRESIDENT AMERASINGHE HAS PROPOSED UN RESOLUTION ON LOS CONFERENCE WHICH WOULD, AMONG OTHER MATTERS, APPROVE DECISION OF LOS CONFERENCE TO HOLD NEXT SESSION IN GENEVA MARCH 17-MAY 10 AND AUTHORIZE CONFERENCE TO HOLD FURTHER SESSION, IF IT DECIDES THIS IS NECESSARY. SITE AND LENGTH OF SECOND SESSION ARE LEFT BLANK IN DRAFT RESOLUTION. RESOLUTION WOULD ALSO NOTE DECISION OF CONFERENCE TO ACCEPT INVITATION OF GOVERNMENT OF VENEZUELA TO MEET IN CARACAS AT AN APPROPRIATE DATE FOR PURPOSE OF SIGNING THE FINAL ACT AND RELATED INSTRUMENTS ADOPTED BY CONFERENCE. DRAFT RESOLUTION HAS BEEN CIRCULATED TO MEMBER NATIONS IN NEW YORK.

2. U.S. BELIEVES IT ESSENTIAL THAT ALL NECESSARY STEPS BE TAKEN TO INSURE THAT THERE IS ADEQUATE TIME SET ASIDE TO COMPLETE LOS NEGOTIATIONS IN 1975. WHILE WE WOULD HOPE THAT THIS COULD BE ACCOMPLISHED DURING EIGHT-WEEK SESSION IN GENEVA AND INTEND TO WORK FOR THAT RESULT, WE BELIEVE THAT REALISTICALLY UN MUST PROVIDE FOR ADDITIONAL TIME FOR SUBSTANTIVE CONFERENCE SESSION WITH A MINIMUM OF SIX WEEKS AND PREFERABLY EIGHT. U.S. HAS NO PREFERENCE

AS BETWEEN VIENNA OR CARACAS (OR NEW YORK) FOR ADDITIONAL SUBSTANTIVE SESSION BUT ASSUMES THAT VIENNA IS MOST LIKELY CONFIDENTIAL

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TO HAVE GENERAL SUPPORT. WE HAVE INSTRUCTED USUN TO SUPPORT AMERASINGHE'S DRAFT CONFERENCE RESOLUTION AND TO SEEK INCLUSION OF SPECIFIC LANGUAGE IN RESOLUTION PROVIDING FOR EIGHT-WEEK SESSION IN VIENNA IF GENEVA SESSION DECIDES THIS IS NECESSARY. LOS ITEM WILL BE CONSIDERED BY UNGA OCTOBER 31. WE UNDERSTAND THAT AMERASINGHE HOPES TO ACHIEVE CONSENSUS ON RESOLUTION PRIOR TO UNGA CONSIDERATION AND THEREFORE DECISION ON TIMING AND SITE WILL

PROBABLY BE MADE IN CORRIDOR NEGOTIATIONS AND REGIONAL GROUP MEETINGS IN NEXT TWO WEEKS.

3. ACTION ADDRESSES SHOULD INDICATE TO APPROPRIATE OFFICIALS U.S. VIEWS ON CONFERENCE SCHEDULING AND SITE FOR 1975, AND URGE SUPPORT FOR AMERASINGHE'S DRAFT CONFERENCE RESOLUTION INCLUDING PROVISIONS FOR POSSIBLE ADDITIONAL SESSION. STATEMENTS FROM NUMEROUS AND INFLUENTIAL MEMBER STATES ON POSSIBILITY OF SECOND SESSION MAY BE NECESSARY IN UN DEBATE ON LOS ITEM TO ENABLE UN SECRETARY GENERAL TO APPROACH ACABQ TO OBTAIN FUNDS FOR SECOND SESSION. THE U.S. DELEGATION PLANS TO MAKE STATEMENT DURING DEBATE ON LOS ITEM ON POSSIBLE NEED FOR SECOND SESSION. ACTION ADDRESSES SHOULD URGE HOST GOVERNMENT TO HAVE THEIR DELEGATES MAKE SIMILAR STATEMENTS IN DEBATE.

4. POSTS SHOULD MAKE FOLLOWING POINTS: A) USG BELIEVES THAT GIVEN ADEQUATE TIME AND THE POLITICAL WILL IT IS POSSIBLE TO COMPLETE CONFERENCE ON SCHEDULE, I.E., IN 1975, AND WOULD PREFER THAT THIS BE ACCOMPLISHED IN SHORTEST POSSIBLE TIME; B) HOWEVER, DUE TO COMPLEXITY AND NUMBER OF ISSUES INVOLVED AND MECHANICS OF VOTING, EIGHT WEEKS MAY NOT BE ADEQUATE EVEN IF ALL PARTICIPANTS IN THE CONFERENCE ARE DETERMINED TO COMPLETE CONFERENCE IN SHORTEST POSSIBLE TIME; C) WE DO NOT CONSIDER IT IN THE INTEREST OF THE CONFERENCE TO DELAY COMPLETION UNTIL 1976. THE ISSUES WILL BECOME MORE DIFFICULT AND INTRACTABLE WITH THE PASSAGE OF TIME. THEREFORE DELAYS IN THE COMPLETION OF THE CONFERENCE WILL RESULT IN MORE TOTAL TIME SPENT IN NEGOTIATIONS RATHER THAN LESS; D) WE ARE AWARE OF RISK THAT SCHEDULING TWO SESSIONS MAY REMOVE INCENTIVE TO NEGOTIATE AT MARCH MEETING. HOWEVER, IF THERE IS SERIOUS COMMITMENT FROM MAJORITY OF NATIONS TO COMPLETE NEGOTIA-
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TIONS IN 1975 ACCORDING TO UNGA SCHEDULE THIS DISADVANTAGE SHOULD BE REDUCED. FURTHER, IF SUFFICIENT TIME IN 1975 IS NOT PROVIDED FOR, MANY NATIONS MAY CONCLUDE THAT COMPLETION OF NEGOTIATIONS IN 1975 IS NOT REALISTIC AND LACK OF INCENTIVE TO NEGOTIATE IN MARCH SESSION WOULD BE LACK OF INCENTIVE TO NEGOTIATE IN MARCH SESSION WOULD BE

AS GREAT OR GREATER; AND E) FOR THESE REASONS WE ARE SUPPORTING AMERASINGHE'S DRAFT CONFERENCE RESOLUTION WITH SOME MODIFICATIONS AND HOPE THAT OTHER COUNTRIES WILL ALSO.

5. FOR EMBASSIES MOSCOW, PARIS AND TOKYO: WE HAVE OBSERVED SOME RELUCTANCE ON PART OF USSR, JAPAN AND, MOST CLEARLY, FRANCE, TO AGREE TO RAPID WORK PROGRAM. THIS

WAS PARTICULARLY EVIDENT AT END OF CARACAS SESSION. EMBASSIES MOSCOW, PARIS AND TOKYO MAY ENCOUNTER SOME RESISTANCE, THEREFORE, TO SUPPORTING AMERASINGHE'S PROPOSAL ON CONFERENCE SCHEDULE. POSTS SHOULD MAKE POINTS SET OUT IN PARA 4 AND SHOULD, IN ADDITION, MAKE POINTS THAT DOMESTIC PRESSURES WITHIN U.S. TO TAKE UNILATERAL ACTION WILL GROW IMMEASURABLY IF SUBSTANTIAL PROGRESS NOT MADE IN 1975. IF HOST GOVERNMENTS DO INDICATE OPPOSITION TO TWO SUBSTANTIVE SESSIONS IN 1975 DEPARTMENT WOULD APPRECIATE POSTS' ASSESSMENT OF CONSIDERATIONS BEHIND THIS POLICY.

6. FOR EMBASSIES LONDON, OSLO, THE HAGUE, REYKJAVIK, OTTAWA, ROME, COPENHAGEN, CANBERRA. WE WOULD EXPECT HOST GOVERNMENTS WOULD BE SYMPATHETIC TO AMERASINGHE'S PROPOSED CONFERENCE RESOLUTION SO AS TO PERM CONCLUSION OF WORK ACCORDING TO UN SCHEDULE.

7. FOR EMBASSY MEXICO CITY. THE MEXICAN DELEGATION TO LOS CONFERENCE OPPOSED IDEA OF TWO SESSIONS IN 1975 AND MAY OPPOSE THIS PROVISION IN CONFERENCE RESOLUTION. POST IN ADDITION TO POINTS IN PARA 4 SHOULD NOTE THAT GOM HAS PLAYED CONSTRUCTIVE ROLE IN LOS NEGOTIATIONS, THAT US AND MEXICO HAVE MANY COMMON OBJECTIVES AND IT IS IN OUR COMMON INTERESTS TO ACHIEVE SUCCESSFUL LOS CONFERENCE WHICH WILL SETTLE ISSUES MULTILATERALLY. THESE COMMON INTERESTS
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CAN BE ACHIEVED THROUGH TIMELY CONCLUSION OF CONFERENCE IN 1975.

8. FOR ALL OTHER POSTS: POSTS SHOULD NOT RPT NOT RAISE ISSUE WITH HOST GOVERNMENTS. HOWEVER, IF QUERIED ON ISSUE OF CONFERENCE RESOLUTION, POSTS SHOULD MAKE POINTS CONTAINED PARA 4. KISSINGER

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